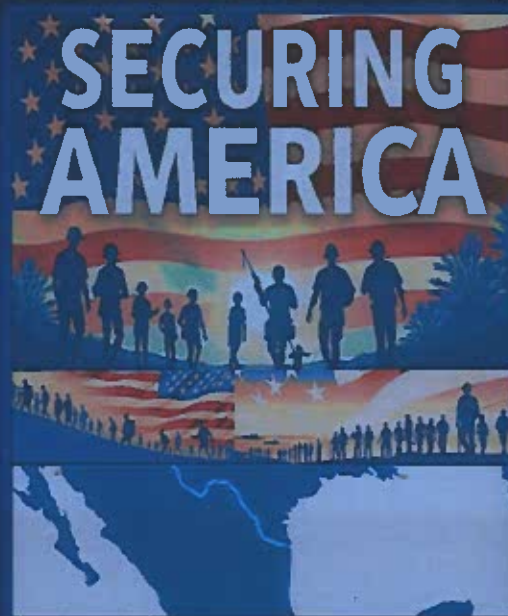




U.S. NORTHERN COMMAND



USNORTHCOM CONPLAN Territorial Integrity of the United States (TITUS)

Wargame 2025

Classified by: RADM Scott F. Robertson, Director, N8NCJ5
Reason: 1.4 (A, C, D, E, G)
Declassify on: March 2050

DAY 1 - 25 FEBRUARY 2025

Controlled by: N8NC J-5/5
Classification: SECRET//NOFORN
POC: n-nc.peterson.n-nc-j5.mbx.j5-
fpcomb@mail.smil.mil



[REDACTED]

NORAD and USNORTHCOM

We Have The Watch



Welcome & Admin

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

Welcome

- **Thank You!**
- **Be an Active Participant**
- **Bring your Subject Matter Expertise to the Effort**
- **Work Hard, Have Fun, Help Others**

"Partial Chatham House Rules"



CONPLAN 3900 TITUS Wargame 2025

Problem Statement

(CUI) **Wargame Problem Statement:** How does USNORTHCOM effectively and efficiently provide command, control, and coordination (C3) for DoD, in coordination with DHS and other combatant commands and government agencies, to conduct and support border control operations in order to respond to the National Emergency and restore territorial integrity of the United States and be prepared to assume the role of Lead Federal Department for border control?



CONPLAN 3900 TITUS Wargame 2025

Purpose, Method, Endstate

(CUI) **Purpose:** CONPLAN 3900 Wargame 2025 will 1) Examine, test, and assess plan and concept of operations (CONOPS); 2) Validate proposed Commander's decision points, requested forces, and C3 command relationships; 3) Characterize policy and authorities requirements; and 4) Identify gaps, seams, and friction points to achieving the specified and implied tasks contained within USNORTHCOM CONPLAN 3900.

(CUI) **Method:** Moderator facilitated event utilizing multiple scenario vignettes to lead discussion with wargame participants and receive inputs. The USNORTHCOM Commander's Estimate for Territorial Integrity of the United States and O6-Level coordinated (draft) USNORTHCOM CONPLAN 3900 Level 3 Base Plan will serve as the source document for the wargame.

(CUI) **End State:** An improved USNORTHCOM CONPLAN 3900 TITUS incorporating wargame outputs, based on a detailed analysis of each vignette, a validated Decision Support Matrix (DSM), and C3 recommendation.



CONPLAN 3900 TITUS Wargame 2025

Mission, Participants, Objectives

(CUI) **Mission**: USNORTHCOM Directorates, Components, Separates, and Supporting DoD Organizations and Agencies, with support from other DoD and Interagency partners, conducts USNORTHCOM CONPLAN 3900 TITUS Wargame 2025 to compare and analyze roles and responsibilities related to CONPLAN 3900 operations.

(CUI) **Participants**: 1) Serve as a subject matter expert related to their area of responsibility, providing CONOPS perspective, ask pointed questions and provide detailed response to requests for information; 2) Furnish comprehensive recommendations; and 3) Evaluate and assess for validity and use the ideas generated during the event to update and improve the plan.

(CUI) **Objective**: 1) USNORTHCOM CONPLAN 3900 decision points, requested forces, and C3 command relationships understood; 2) Policy and authorities requirements comprehended; and 3) Gaps, seams, and friction points identified.



CONPLAN 3900 TITUS Wargame 2025

Schedule of Events

Day 1 (25 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
Welcome and Introduction Opening remarks Schedule Review Player introductions	30 min	0830 – 0900
CONPLAN TITUS Overview POAM JIPOE CONPLAN TITUS Overview	60 min	0900 – 1000
Break	10 min	1000-1010
Organizational Briefs (5- min each) ARNORTH, AFNORTH, NAVNORTH, MARFORNORTH, SOCNORTH, JTF-N, JTF-SB, TF Lone Star	50 min	1010-1100
Lunch	1 Hour	1100-1200
Vignette #1 Mass Migration Caravan	1.5 hours	1200 - 1330
Break	10 min	1330-1340
Vignette #2 Multiple Disparate Border Crossings	1.5 Hour	1340-1510
HotWash & Closing Remarks	50 Min	1510-1600

Day 2 (26 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
Welcome and Agenda	15 min	0830 – 0845
Vignette #3 Maritime Interdiction	1 hour	0845 -0945
Break	10 min	0945-0955
Vignette #4 Downed DoD Aircraft	1 hour	0955-1055
Break	10 min	1055-1105
Vignette #5 Riot at a Point of Entry	1 hour	1105-1205
Lunch	1 Hour	1205-1305
Discussion #6 SOCNORTH & JTF-N Expanded Authorities	1.5 hours	1305 - 1435
Break	10 min	1435-1445
Discussion #7 Expanded Authorities & Permissions	1.5 Hour	1445-1615
Hotwash & Closing Remarks	45 min	1615 - 1700

N&NC Commander Wargame Outbrief; Scheduled for 03 Mar 2025



CONPLAN 3900 TITUS Wargame 2025

Administrative Information





CONPLAN 3900 TITUS Wargame 2025

Administrative Information

(CUI) **Weather:** Colorado Springs is famous for its random snow storms. Should this occur, and the installation commander **delays the start of the duty day or releases early**, we'll adjust accordingly.

- We will attempt to notify participants through their NIPR (Unclassified) email addresses. Call the **Peterson SFB weather hotline: (719) 556-SNOW for delay/cancelation info**

(CUI) **Parking:** There is ample parking for Bldg 2 across Vandenberg Street.

- Note: Non-N&NC players will enter Bldg 2 via the East Entrance, **NOT THE MAIN ENTRANCE.**

Note: 0745 to 0800 is PEAK entry time at the gates to Peterson SFB. Give yourself a couple extra minutes to get on-base

(CUI) **Emergencies:** In the event of a Building 2 evacuation, exit through the **nearest exit and rally in the parking lot across the street @ parking lot pole #13**. Check-in with Wargame Leadership member for accountability.

- If you are a Non-N&NC Participant (not from NORAD and USNORTHCOM HQ) and you experience an **emergency during your time here, please contact N&NC FPC (719-554-5258) for accountability purposes.**



CONPLAN 3900 TITUS Wargame 2025

Administrative Information

(CUI) Security

- No electronic devices (including Smart Watches) inside the building and no secure storage options. Leave your devices in your vehicle.
- Unless a DECLARED emergency, always exit through the East Entrance.
- Return VISITOR (“V”) badges EVERY time you depart the building.
- Wargame is being conducted at: **SECRET//NOFORN**
- If any discussion exceeding **SECRET//NOFORN** is necessary, contact the admin Cell to schedule a break-out room.
- Please keep Player Room (Training Rooms 1-2) doors CLOSED during scheduled activities.

(CUI) Shredding

- **100% shred policy.** We will place a SHRED BOX/BURN BAG in each Player Room. At the end of each day, place any documents to be shredded in those boxes.
- Note: any documents left out on tables, will be shredded nightly (regardless of classification).



CONPLAN 3900 TITUS Wargame 2025

Administrative Information

(CUI) **Uniform.** The dress for this event is business casual or duty uniform. Some of the rooms in Building 2 can get chilly - bring a sweater!

(CUI) **Schedule.** We will **begin promptly at 0830 daily**. Badging and registration will begin at 0730. We will announce and post any changes to the published schedule. Please be respectful of other's time.

(CUI) **Refreshments and Lunch.** Only covered/capped drinks are permitted in the training rooms (BYO). **No food is permitted in the training rooms.**

(CUI) **Restroom/Break Area.** **Multiple Restroom Facilities.**

(CUI) **Lunch.** **Lunch is on your own.** AAFES short order grill in the main hallway of building 2. The BX has a food court.

(CUI) **Workstations.** Will be made available for use during the workshop



Introductions

Name and Organization



CONPLAN 3900 TITUS Wargame 2025

Wargame Confirmed Participants

NC Directorates
NC J2 Red Cell
USPOLAD Green Cell
NC J1
NC J2
NC J3
NCJ3/J33
NC J33 PR
NCJ39
NCJ4
NC J53
NC J57/CN
NC/J59
NC J6
NC J7
NC J8
NC SG
NC JA
NC PA
POLAD

NC and DoD Organizations
ARNORTH
AFNORTH
AFNORTH-601 AOC
NAVNORTH
MARFORNORTH
SOCNORTH
JTF-N
JTF-SB
TF Lonestar
NGB
TRANSCOM
SOUTHCOM (role-play)
SOCOM
SPACECOM
SPACECOM-JIST
SPACE FORCE
CYBERCOM
COIPE
JIST
JITF-SB

Partner Organizations
DHS
DHS - Office of the Military Advisor
CBP
CBP-AMO
USCG
ICE/ERO
ICE/HIS
ICE/Intel

The Training Room has SIPR GVS capabilities for streaming (view/listen) and a chat room monitor in the room.



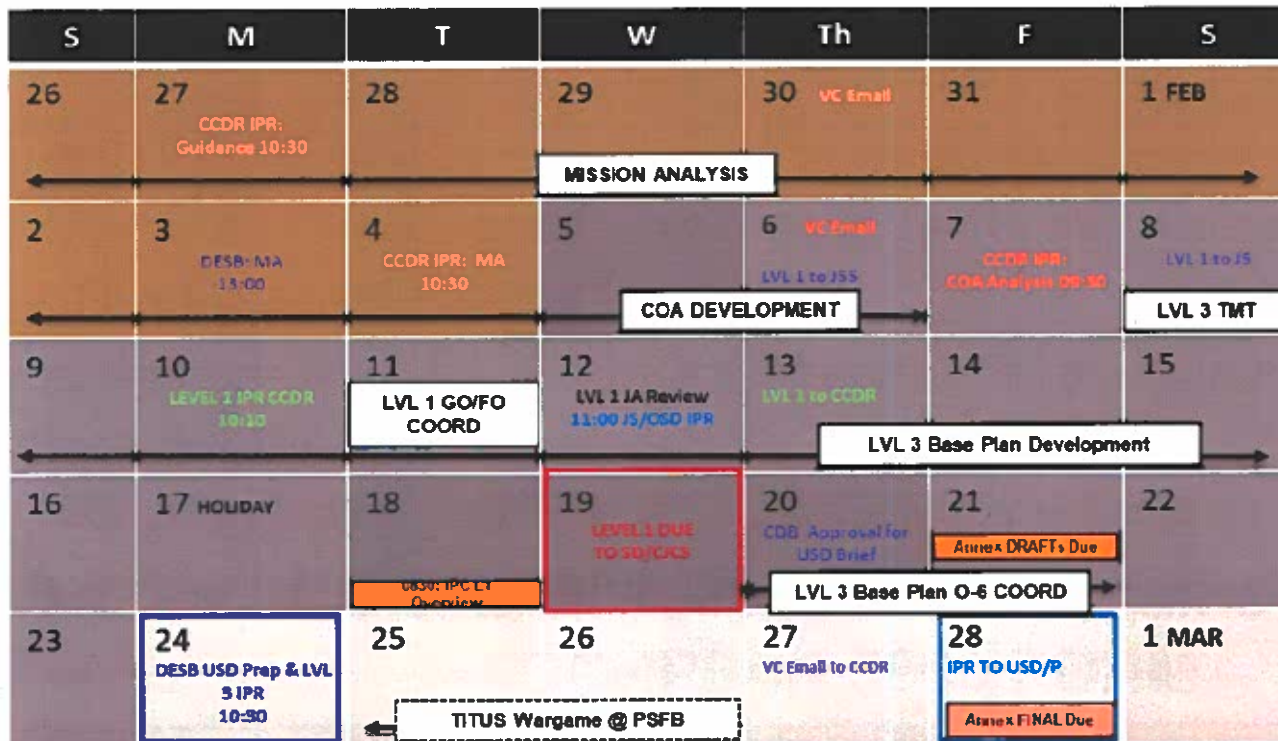
CONPLAN 3900 TITUS

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

CONPLAN 3900 POAM



FPC Core Team
When: 09:00 – 15:00 (MT)
Where: FPC and GVS

**Collaborative Team
(Large Group)**
When: 10:00 – 11:00 (MT) T/Th
Where: FPC & GVS

- Events to be Scheduled:**
- ☐ DASD Review
 - ☐ OPSDEPS
 - ☐ USD Review
 - ☐ TANK
 - ☐ SD Review



JIPOE N&NC/J2



CONPLAN 3900 TITUS Wargame 2025

Intelligence - Cartel Overview

(b) (1) (A)



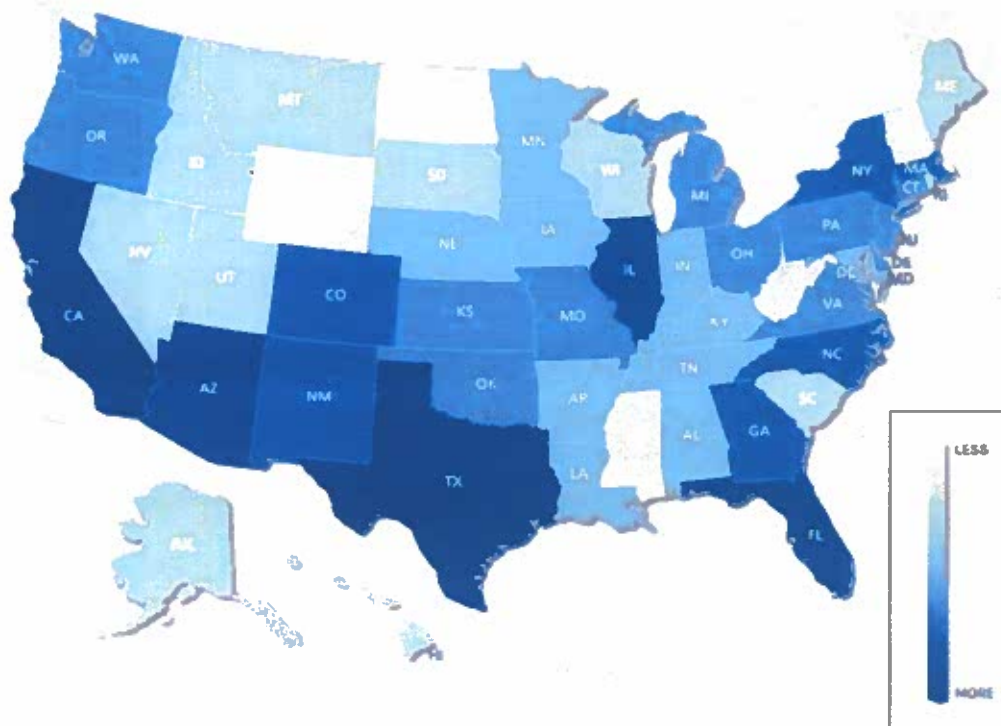
CONPLAN 3900 TITUS Wargame 2025

Intelligence - Cartel Overview in the U.S.

(b) (1) (A)

- Cartels maintain drug distribution cells in cities across the United States; cells report directly to cartel leaders in Mexico or indirectly through intermediaries. (U)
 - Cartel members operating in the United States can be traced back to leading cartel figures in Mexico, often through familial ties. (U)
- U.S.-based cartel members generally coordinate the transportation and distribution of wholesale quantities of illicit drugs to U.S. markets; smaller local groups and street gangs—who are not directly affiliated with Mexican cartels—typically handle retail-level distribution (U)
- U.S.-based cartel affiliates are composed of various compartmentalized cells; assigned specific functions, including drug distribution or transportation, consolidation of drug proceeds, or money laundering. (U)

MEXICAN CARTELS IN ALL 50 STATES



Source: DEA, March 2022 - 2024

(U) Mexican cartel presence in United States, according to DEA.



(b) (1) (A)

(b) (1) (A)

(b) (1) (A)

(b) (1) (A)



(U) Narco banner from Sinaloa faction Los Chapitos threatening those who manufacture or traffic fentanyl, likely in response to U.S. and Mexican pressure.



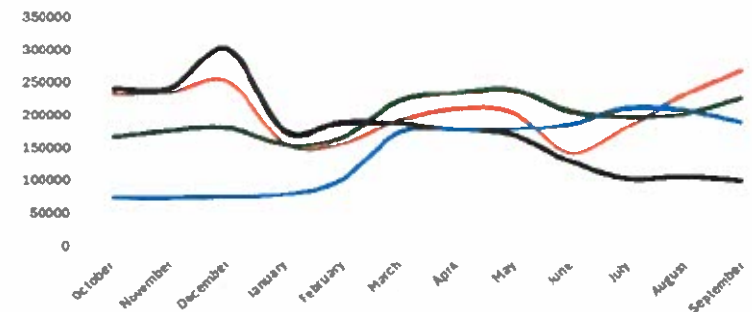
CONPLAN 3900 TITUS Wargame 2025

Intelligence - Mexico Unlawful Migration

(b) (1) (A)

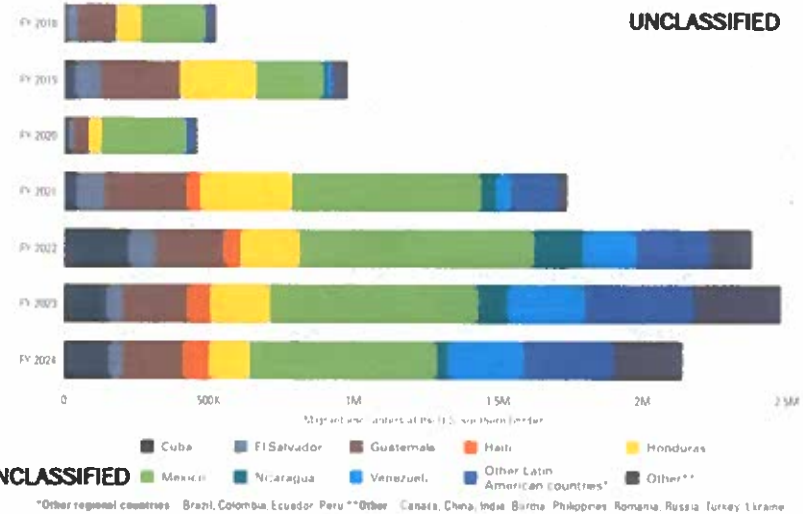
- Since 20 January, over 4,000 people have been deported through Mexico, with the majority being Mexican citizens (U)
 - Between January and May 2024, 1,307,056 from 77 countries traveled into Mexico under irregular conditions (U)
- From FY 2023 to FY 2024, border encounters increased for Cuban and Haitian migrants by 10% and decreased for Mexican and Central American migrants by 17% (U)
- Since the beginning of January, five migrant caravans have begun traveling to the Southern Border (U//FOUO/REL)
 - The latest caravan left on 26 January with around 1,500 people (U//FOUO/REL)
 - The first caravan had roughly 5,000 migrants, majority originating from Venezuela, left on 2 January (U//FOUO/REL)

(U) CBP Southwest Border Encounters UNCLASSIFIED



UNCLASSIFIED

(U) CBP Encounters along the SWB - FY 2021-2024



UNCLASSIFIED

(U) Encounters at the U.S. Southwest Border by Country of Citizenship
We Have The Watch

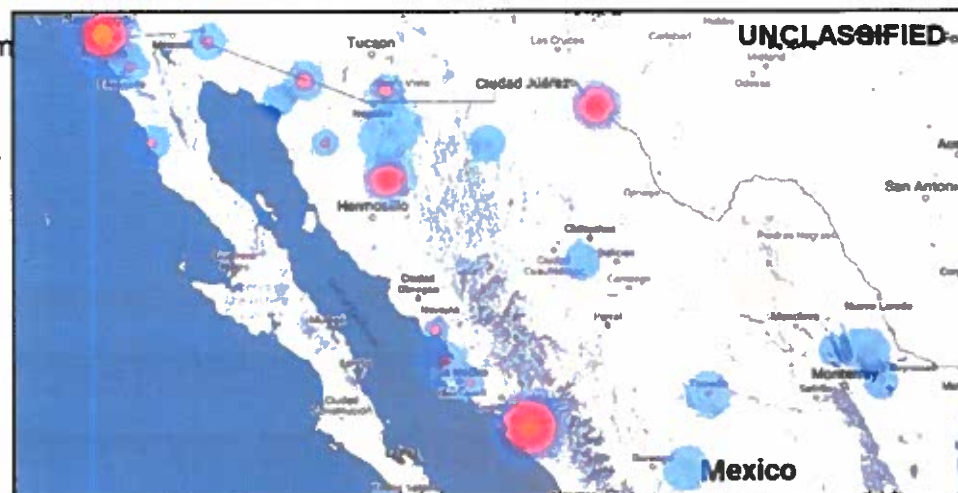


CONPLAN 3900 TITUS Wargame 2025

Intelligence - Mexico Drug Flow

(b) (1) (A)

- Fentanyl: The most deadly drug in terms of mortality rates; processed in illicit labs using precursor chemicals mainly from PRC-based brokers (U)
 - Fentanyl precursor chemicals are increasingly difficult to detect; shipped in small packages, mostly via air parcel (U)
 - California and Tucson corridors are the most prolific trafficking routes (U)
- Methamphetamine: The second most seized drug in the United States, after cocaine, and the second deadliest, after fentanyl (U)
 - Produced in illicit labs using precursor chemicals mainly from PRC-based brokers (U)
- Cocaine: Remains a primary cartel revenue source. Coca is grown and processed into cocaine in South America's Andean Region and shipped to Mexico via air and maritime conveyance; most arrives along Mexico's Pacific coast via non-commercial maritime vessels (U)



(U) U.S and Mexico fentanyl pill seizure locations.



CONPLAN 3900 TITUS Wargame 2025 Intelligence - Cartels Fund Generation

(b) (1) (A)

- Illicit trafficking: Drug and human trafficking are the most common, but cartels are also involved in wildlife smuggling (U)
- Taxing (piso): (U)
 - The Mexican agricultural and mining industry (U)
 - Charging other drug trafficking organizations to operate in their territory (plaza) or smuggle drugs through their land, especially along the U.S./ Mexico border (U)
- Legitimate Integration: (U)
 - Real Estate (U)
 - Stocks/Bonds (U)
 - Luxury Items (U)
 - Crypto-currency (investments) (U)
 - Legitimate businesses/casinos (U)
- Other Illegal activities include kidnapping for ransom, extortion, and gas theft (U)
- Money Laundering: Cartels circumvent traditional banking to avoid detection of illicit money flow. The following are the primary ways they repatriate illicit funds (U)
 - Chinese underground banking system mirror transfers (U)
 - Trade-based money laundering (U)
 - Crypto-currency (U)
 - Bulk cash smuggling is increasingly less popular method due to susceptibility to law enforcement seizure (U)



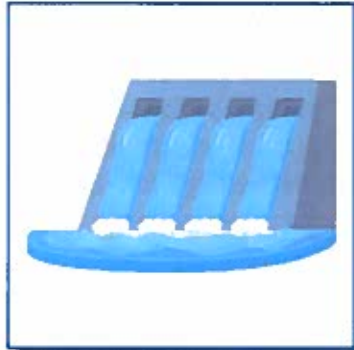
CONPLAN TITUS Overview

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

Territorial Integrity Approach



(U) A dam “seals” off water, but also manages water flow to produce power or facilitate activities downstream...



(U)...but when the dam develops a crack and water flow is unregulated you need to “repel” any surge, plug the crack, and restore regulated water flow.



- (CUI/REL) **Border Management**. The ability to regulate, supervise, and control the flow of people, goods, and services across an international border.
- (CUI/REL) **Border Security**. The measures, practices, and activities implemented to protect a country's borders from unauthorized or illegal entry, exit, or activities.
- (CUI/REL) **Border Control**. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.

(CUI/REL) Unique military capabilities support either border management or border security missions IOT seal or repel (preemptively or at time of crisis) at the international borders thereby demonstrating territorial integrity.

(CUI/REL) T.I. = **Territorial Integrity**

- (CUI/REL) The current situation and immediate actions are focused on border security to alleviate the conditions of a National Emergency along the Southern Border and to restore the United States' ability to demonstrate territorial integrity.
- (CUI/REL) Intermediate and longer term actions require a comprehensive approach for “border control” to “seal” and “repel” illicit and illegal activities and demonstrate the United States' ability to regulate legal activities, defend its borders, and enforce sovereignty.



CONPLAN 3900 TITUS Wargame 2025

Definitions: Seal and Repel

✓ Define the military interpretation of "seal" and "repel" (SGS)

(CUI/REL) "Seal":

"Webster's Definition"

1. Fasten or close securely
2. Apply a nonporous coating to a surface to make it impervious
3. Conclude, establish, or secure definitively, excluding the possibility of reversal or loss

(CUI/REL) Joint Doctrinal defeat/stabilization mechanisms:

- Deny. **Prevent** an enemy or adversary from achieving strategic objectives **without significantly increasing resources or accepting higher risk.**
- Control. Establish public order and safety; **secure borders, routes, sensitive sites, population centers, and individuals; physically occupy key terrain and facilities;** and provide for the immediate needs of the population.

(CUI/REL) WRT border control operations...

(CUI/REL) Seal is defined as:

- The ability to deny and prevent border threats from penetrating into the United States.
 - Deny **border threats** freedom of action IVO international borders;
 - prevent penetration of the international borders through a combination of policy, physical, technological, military, and law enforcement means
 - And maintain control and physical influence.

(CUI/REL) "Repel"

"Webster's Definition"

1. Drive or force (an attack or attacker) back or away
2. Refuse to accept

(CUI/REL) Joint Doctrinal defeat/stabilization mechanisms:

- Degrade. **Reduce an enemy's ability and/or will to conduct future operations and activities.**
- Compel. The threat or use of lethal or nonlethal force to establish **control and dominance; affect behavioral change;** enable USG or international stabilization efforts; or **enforce** cessation of hostilities, peace agreements, **or other political arrangements.** Legitimacy and compliance are interrelated.

(CUI/REL) WRT border control operations...

(CUI/REL) Repel is defined as:

- The ability to compel border threats to respect U.S. sovereignty and degrade malign and illicit activity before reaching the United States.
 - compel **border threats** to respect U.S. sovereignty and territorial integrity;
 - or degrade the flow of malign and illicit activity toward the U.S. borders;
 - or respond or surge operations when the seal is broken.

(CUI/REL) Through deterrence, USG maintains freedom of action to conduct border control operations across its international borders to simultaneously seal and repel threats to U.S. sovereignty and territorial integrity at levels commensurate with NCA direction.



CONPLAN 3900 TITUS Wargame 2025

Key Findings

(b) (1) (A)

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]



Restated Mission and Intent

- (CUI/REL) Restated Mission: As directed, USNORTHCOM, ICW DHS and other combatant commands and government agencies, conducts and supports border control operations IOT **respond to the National Emergency and restore territorial integrity**. When directed, USNORTHCOM, ICW DHS, conducts **border security operations IOT seal** the U.S. borders from malign and illicit border activities. O/O USNORTHCOM conducts **border security operations IOT repel** malign and illicit border activities that exceeds persistent capabilities and capacities and maintain territorial integrity. BPT **assume the role of Lead Federal Agency** for border control operations.

(U) Commander's Intent

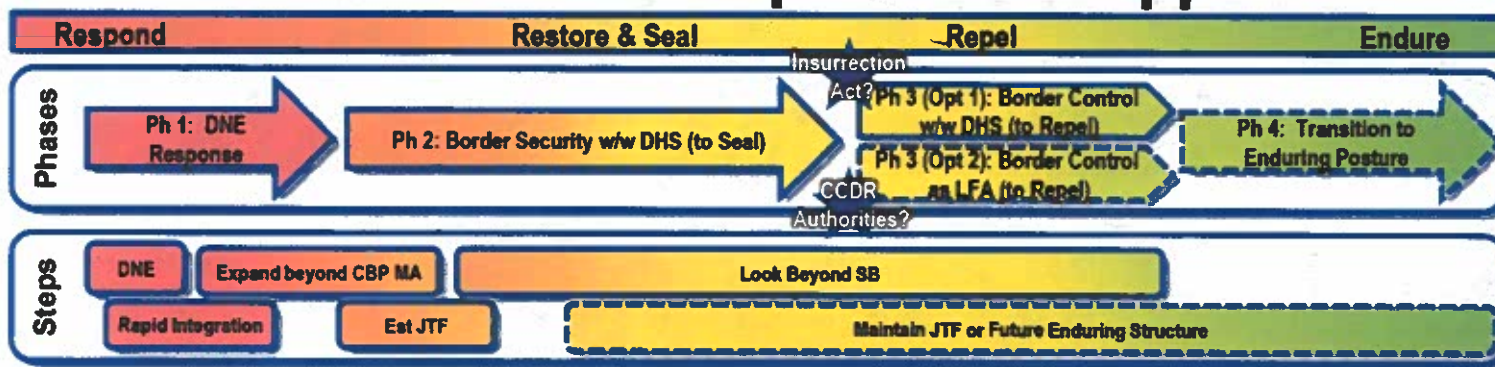
- (CUI/REL) Purpose: Employing an all-domain force and augmented by technological and physical means, achieve and then protect the territorial integrity of the United States along our international borders, thereby enabling the U.S. Government to enforce its sovereignty to the full extent of its borders.
- (CUI/REL) Objectives:
 - Restore territorial integrity and eliminate the conditions leading to a National Emergency.
 - Maintain territorial integrity so that U.S. sovereignty can be enforced.
 - Interdict illegal activity along international borders and disrupt and deny malign actors freedom of action.
 - Deter malign activity along the international borders.
 - Deter and attrit malign networks across the depth of border battlespace.
 - Understand all threats* to the international border and enable threat-informed border control operations.
- (CUI/REL) Enduring Conditions:
 - USG maintains full operational control of U.S. Borders.
 - Illegal immigration and cross-border criminal activities into the United States are prevented.
 - The territorial integrity and sovereignty of the United States is maintained and recognized.

* (CUI/REL) =border threats to understand are "potential terrorists, foreign spies, ... cartels, gangs, and violent [TCOs], and other hostile actors with malicious intent" [Securing Our Borders] and "mass migration, the unimpeded flow of opiates"

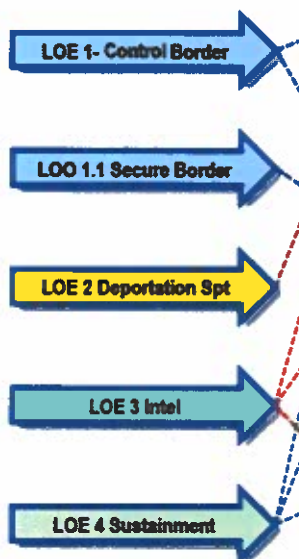


CONPLAN 3900 TITUS Wargame 2025

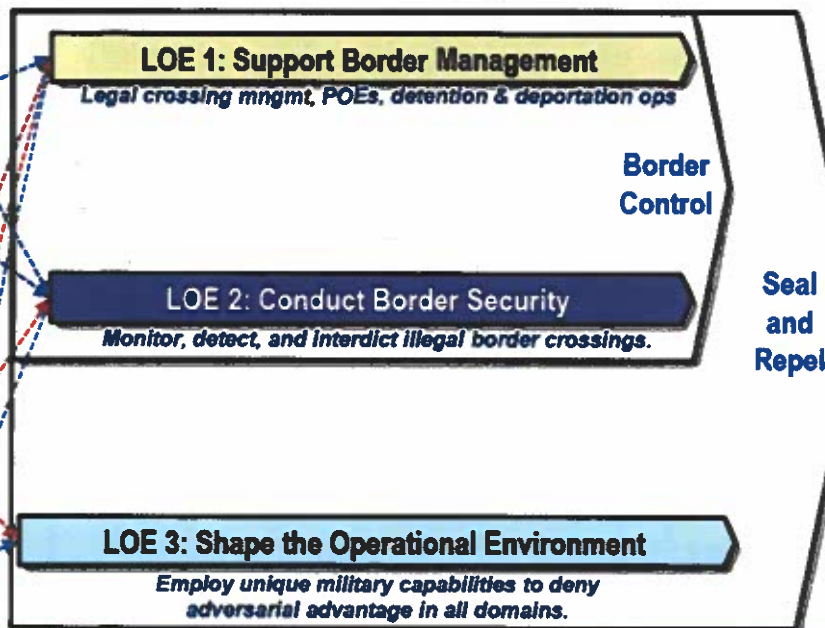
Broad Operational Approach



Current LOEs



Future LOEs



Objectives

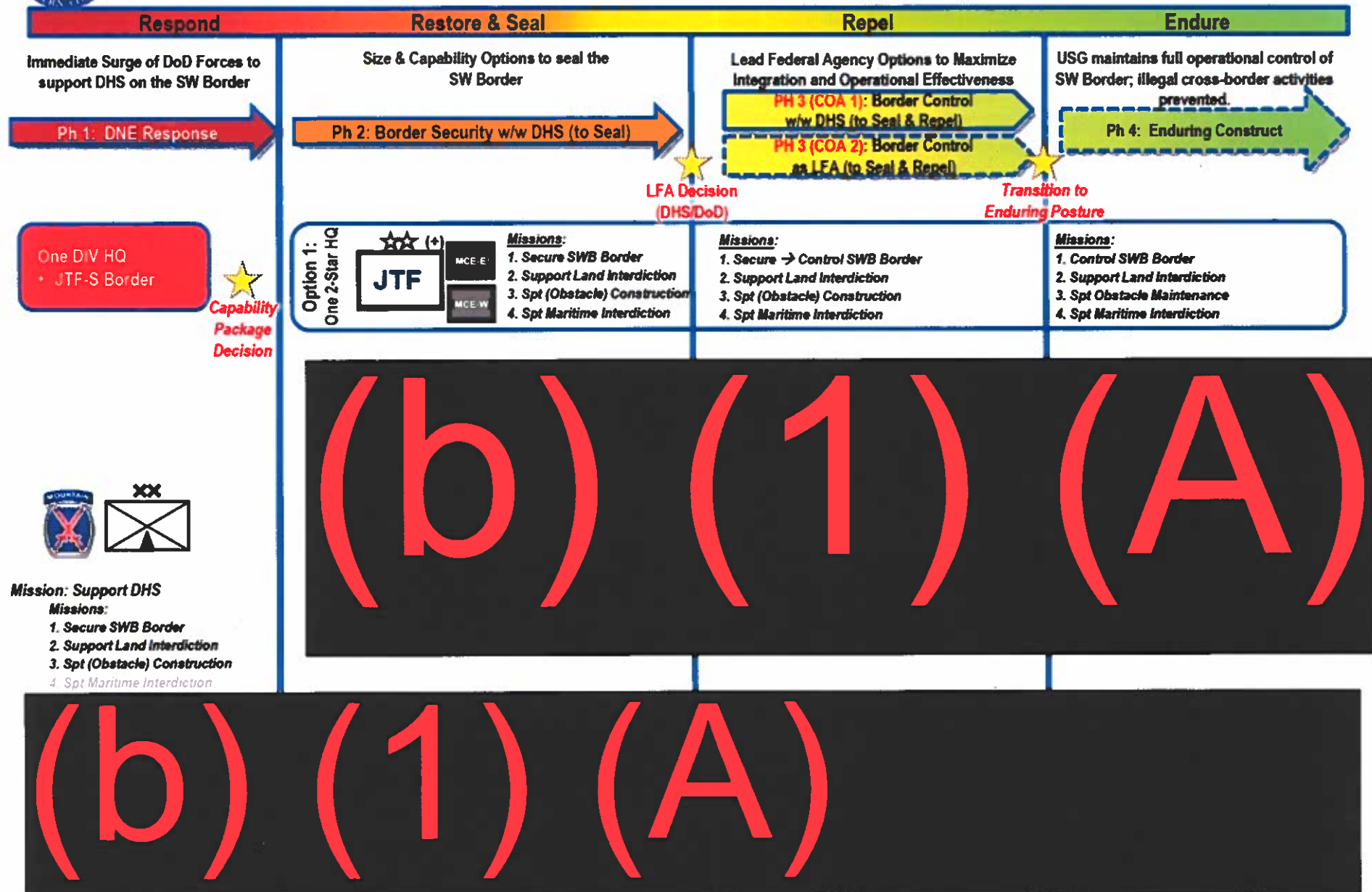


(b) (1) (A)



CONPLAN 3xxx-25 C2 Options Development

- ✓ Options with DHS as the Lead Federal Dept (LFD) (SGS)
- ✓ Options with DoD as the lead. (SGS)





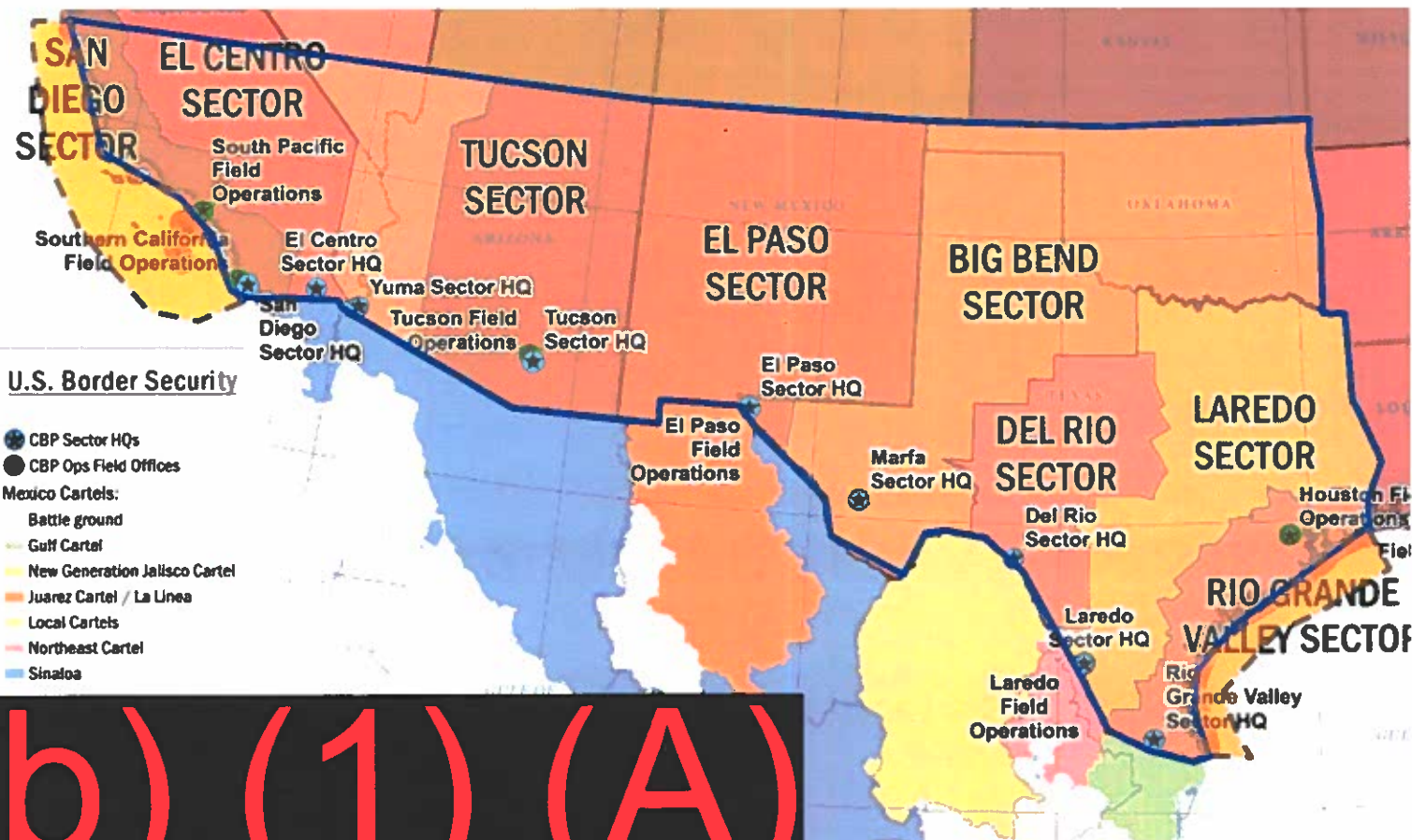
Authorities and Requirements Assessment

- ✓ Additional authorities, resources, and requirements needed for DoD support to DHS as (JFD).
- ✓ CCOR's feasibility on requirements for embedding CBP law enforcement detachments with DoD forces on the "southern border" (similar to CM mission with USN and USCO).

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025 Initial JOA



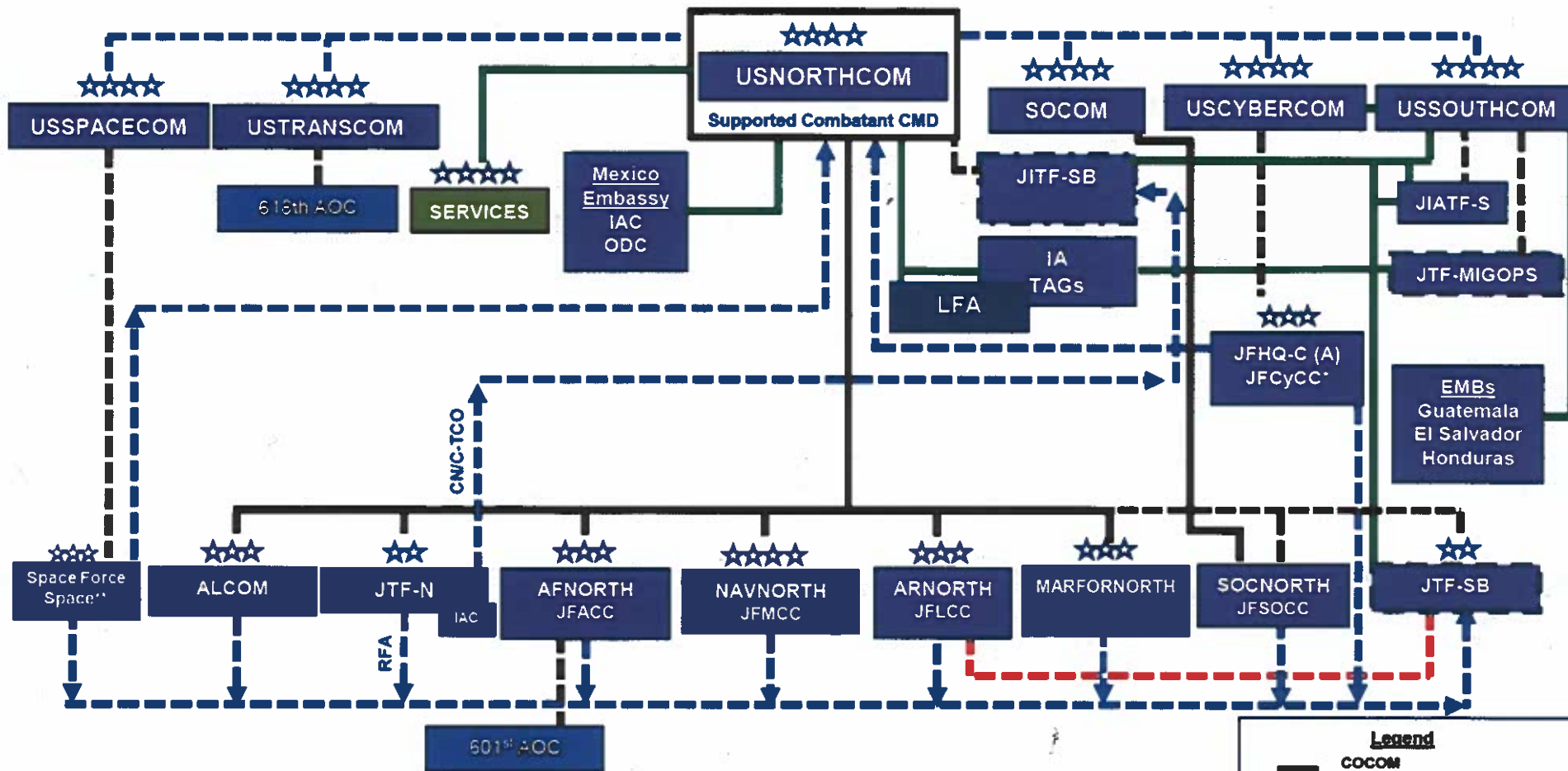
(b) (1) (A)





CONPLAN 3900 TITUS Wargame 2025

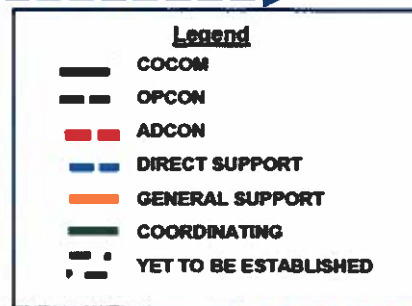
Initial Border C2



Notes:

*JFCyCC: Joint Forces Cyber Component Command

** Space Force Space is the designated USSF Component Command supporting USNORTHCOM



NORAD and USNORTHCOM

We Have The Watch

CAO 17/FEB2025

15 MINUTES

Time for
a break





Organizational CONOPS

Various Organizations



CONPLAN 3900 TITUS Wargame 2025 ARNORTH

(U) USARNORTH TITUS CONOP

(b) (1) (A)

(b) (1) (A)

(b) (1) (A)

(b) (1) (A)

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(b) (1) (A)

(b) (1) (A)

(b) (1) (A)

End State: USARNORTH fulfills theater army requirements to restore the territorial integrity of the United States, disrupt or interdict cross-border illegal activity, and deny malign actors freedom of action. DHS and LEAs have the capacity and capability to maintain border control, and USARNORTH is postured to execute the CCDR's campaign plan and assigned missions (HD, DSCA, TSC).

Current Authorities:

- Sec 1059, 2016 NDAA (Steady State CBP Support)
- 10 U.S.C. Sect 271-274 (Military support to law enforcement agencies)
- 6 U.S.C. Sect 455 (Detail Authority)
- 10 U.S.C. Sect 1301 (c) UAS Authority)

IMO 1: Support DHS

- Coordinate with non-DOD organizations

IMO 1: No Change

- Coordinate Unique Military Equipment

IMO 1: No Change

- Coordinate Unique Military Equipment

IMO 2: Cross Border Coordination

- Conduct security cooperation

IMO 2: No Change

- Coordinate Unique Military Equipment

IMO 2: No Change

- Coordinate Unique Military Equipment

IMO 3: Set the JOA

- Conduct JRSOI
- Provide ROE to forces in the theater
- Build sustainment bases
- Provide expeditionary communications

IMO 4: Enable Joint Operations

- Conduct Joint Intelligence Operations
- Conduct intra-theater movement of forces
- Provide Legal Services

IMO 4: Enable Joint Operations

- Conduct joint intelligence operations
- Conduct intra-theater movement of forces
- Provide legal services
- Provide operational force protection
- Provide expeditionary communications support
- Provide operational sustainment
- Provide health services

IMO 4: Enable Joint Operations

- Conduct joint intelligence operations
- Conduct intra-theater movement of forces
- Provide legal services
- Provide operational force protection
- Provide expeditionary communications support
- Provide operational sustainment
- Provide health services



CONPLAN 3900 TITUS Wargame 2025 ARNORTH

(U) USARNORTH TITUS CONOP – Tasks by WFF

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025
AFNORTH

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025 NAVNORTH

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025
MARNORTH

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025 SOCNORTH



SOF Operational Concept ISO TITUS

Across Phases 2 (Restore & Seal) & Phase 3 (Repel)



(b) (1) (A)

(b) (1) (A)

REQUEST FOR FORCES (NET C-180)				
Current Footprint (as of 26 FEB 2025) • SOCFWD • Mexican Operations & Intelligence Integration Training Team (MOITT) • MIST GC • MLE • 2x SFOD-A* • 1x SOAAD* • 1x CA Team* *episodic	Command/Control: EpIn AFB, FL: • 1x JSOTFWHEM (O6 HQ) • 1x SOTCWHHEM Ft. Bliss, TX: • 1x JSOTF (O5 HQ) Ft. Huachuca, AZ: • 1x TF 88 LNO Mexico City, MEX: • 1x SF AOB • 1x NSWTU	Move/Maneuver: • 4x SFODAs • 2x NSOTs • 3x SEAL/PLTs • 2x SBD/CAs • 1x AF8OC/ST • 1x AF8OC/ST • 1x NC-130 SOTUs • 1x MQ9 SOTUs • 1x U-28 SOTUs • 1x C-145 SOTUs • 100⁺ SOAAD • COC ISR • 1x EOD/PLT	Intelligence: • 8F AOB(+) • NSWTU • MFC Intel Team • SPOOG(+)	Information: • 1x CMSE • 1x PSYDET
				Sustainment: • 528th ASPO
(CUI) FORCES: CONUS – 465 // OCONUS – 236				
Current Footprint (as of 25 FEB 2025)				
• SOCFWD • MOITT • MIST • MLE • 2x SFOD-A* • 1x SOAAD* • 1x CA* *episodic				
C-DAY				
Conditions Based				
CONUS				
Mexico				
The Bahamas				
Tailorable / scalable forces				



CONPLAN 3900 TITUS Wargame 2025
JTF-N

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

JTF-N

(b) (1) (A)

(b) (1) (A) (b) (1) (A)

(b) (1) (A)

Command Authority Options:

- Limited (Influence): CDRJTFN is coordinating authority; no approval/disapproval (CCDR-retained); has OPCON/TACON for CTCO forces in the JOA
- Expanded (Directive): CDRJTFN can direct Mexico priorities for the CCDR; has some delegated approval/disapproval authority from the CCDR
- Empowered ("ALCOM of the South"): CDRJTFN approves/disapproves all Sect. 124, 284, 321, and 333 OAs in JOA Mexico; has OPCON/TACON of all forces in the JOA



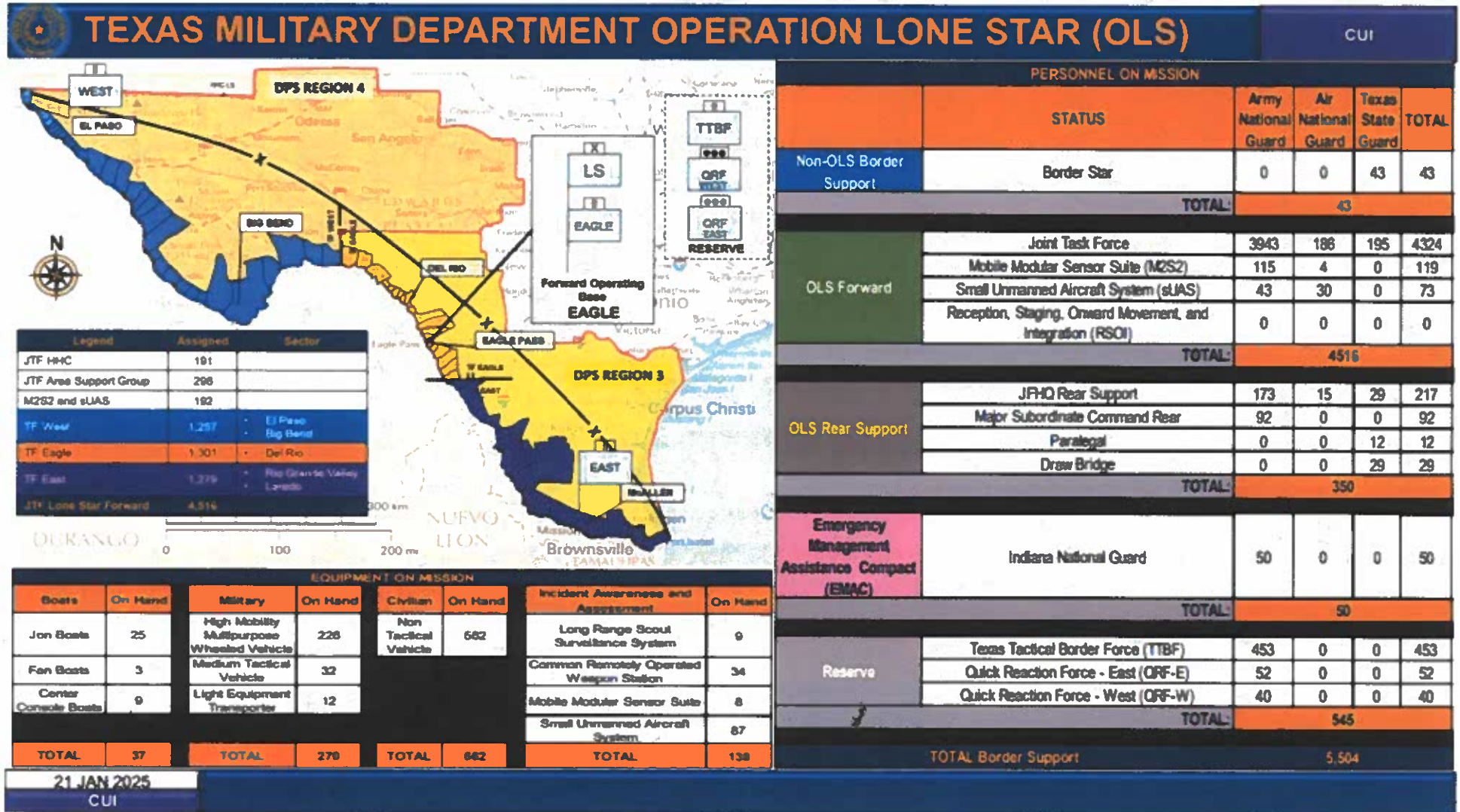
CONPLAN 3900 TITUS Wargame 2025
JTF-SB / 10th Mtn Division

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Texas NG / Operation Lonestar





CONPLAN 3900 TITUS Wargame 2025
USNORTHCOM Intelligence Design – Southern Border

(b) (1) (A)

TIME FOR
LUNCH

1115



1215





TITUS WARGAME 2025

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

Inputs / Intent / Outputs

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Format / Wargame ROE

(CUI) Format/Methodology

Two days allocated for Wargaming

- Day 1 -> Vignettes 1 & 2
- Day 2 -> Vignettes 3,4,5,6 & 7

Vignettes Sequence of Events

- Red Action, Blue Reaction, Red Counter Reaction, Blue Counter-Counter Reaction
- Start
 1. Moderator – reads the Scenario, orients the group to the map
 2. Red – Presents red actions and perceptions
 3. Green – Presents GoM perspectives
 4. Blue – Blue deliberates and then presents their responses

Discussion Wargame order | Time Allocation

1. Moderator – 2 minutes
2. Red – 2 minutes
3. Green – 2 minutes
4. Blue – 5 min deliberation, 1 min max talk by exception only
5. White – As required

(CUI) War Game ROE

1. Adjudication

- A. White cell will adjudicate Red COA prior to first Red Action
 - Red will briefs red actions
 - Green presents green actions / perceptions
- B. Blue will React. After reaction, move is adjudicated
 - If it is not adjudicated, that action will be placed in parking lot

2. Injects will be used to divert wargame back to Vignettes

- For example, if the scenario does not lend itself to discovery of achieving objectives approved by J5

3. Fog of War - White cell has authority to introduce fog of war obfuscation at any point

- For example: - Cyber, Bad ISR, False Flags

4. Blue Deliberation

- Each Blue participant will have 1 min to speak when it is their turn, by exception only
- White cell will visually queue Blue (J5) who has the hammer on cutting people off or providing them more time to speak at the expense of the total time
- If Blue does not complete move, it will not be adjudicated. Move will be placed in the parking lot

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Wargame Overview

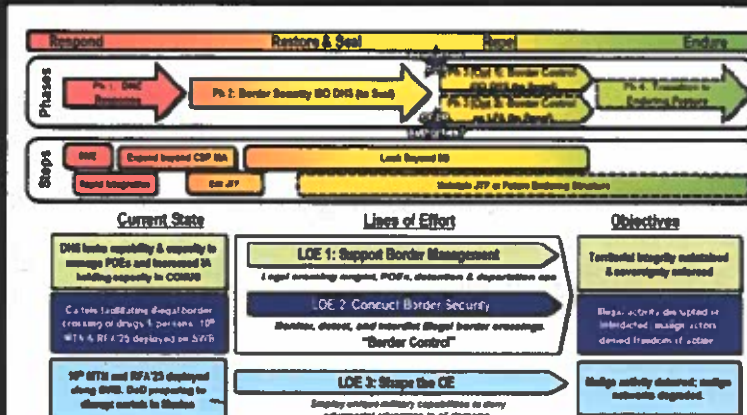
(CUI) USNORTHCOM conducts CONPLAN 3900 Wargame 25-26 FEB to validate draft CONPLAN tasks, identify gaps and seams, and inform final development of the level 3 CONPLAN.

(b) (1) (A) (b) (1) (A)

(CUI) Wargame format

Discussion based wargame utilizing avenue, belt and box methods across all domains with six interactive vignettes. Discussion includes action, re-action, counter-action and counter-counter action from USNORTHCOM staff, components, separates, supporting CCMDs and interagency partners against "red" cell activities.

(b) (1) (A)



(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Vignette #1 Mass Migration Caravan (Avenue in Depth)

Scenario

(b) (1) (A)

(b) (1) (A)

(b) (1) (A)

(CUI) Required Speakers

- COIPE
 - JIST
 - SOCNORTH
 - JTF-N
 - J59 (POLAD)
 - J39
-
- DHS/CBP
 - TF-Lone Star (TX NG)
 - JTF-SB (10th MTN)
 - AFNORTH
-
- ICE
 - ARNORTH

Red / Green Action



Blue Reaction



Red / Green Counteraction



Blue Counter-Counteraction

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Rings Definition

CUI

- Border Management. The ability to regulate, supervise, and control the flow of people, goods, and services across an international border.
- Border Security. The measures, practices, and activities implemented to protect a country's borders from unauthorized or illegal entry, exit, or activities.
- Border Control. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.



CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)



15 MINUTES

Time for
a break



SECRET//NOFORN

CONPLAN 3900 TITUS Wargame 2025

Vignette #2 Multiple Disparate Border Crossings (Belt Method)

Scenario

(b) (1) (A)

[REDACTED]

(b) (1) (A)

(CUI) Required speakers

- DHS/CBP/OFO
- JTF-SB (10th MTN)
- NC/SG
- ARNORTH (SG)
- AFNORTH
- COIPE
- JIST
- JTF-N
- SOCNORTH
- J59 (POLAD)
- J39

Red / Green Action



Blue Reaction



Red / Green Counteraction



Blue Counter/Counteraction

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Rend Definition

CUI

Border Management. The ability to regulate, supervise, and control the flow of people, goods, and services across an international border.

Border Security. The measures, practices, and activities implemented to protect a country's borders from unauthorized or illegal entry, exit, or activities.

Border Control. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.



CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)

(b) (1) (A)

8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)



End of Day 1 Discussion & Day 2 Overview N&NC/J5



CONPLAN 3900 TITUS Wargame 2025 Parking Lot and RFIs

Parking Lot: Items to Address...

Request for Information (RFI): Open Items to Address...



CONPLAN 3900 TITUS Wargame 2025

Schedule of Events

Day 1 (25 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
Welcome and Introduction Opening remarks Schedule Review Player introductions	30 min	0830 – 0900
CONPLAN TITUS Overview POAM JIPOE CONPLAN TITUS Overview	60 min	0900 – 1000
Break	10 min	1000-1010
Organizational Briefs (5- min each) ARNORTH, AFNORTH, NAVNORTH, MARFORNORTH, SOCNORTH, JTF-N, JTF-SB, TF Lone Star	50 min	1010-1100
Lunch	1 Hour	1100-1200
Vignette #1 Mass Migration Caravan	1.5 hours	1200 - 1330
Break	10 min	1330-1340
Vignette #2 Multiple Disparate Border Crossings	1.5 Hour	1340-1510
HotWash & Closing Remarks	50 Min	1510-1600

Day 2 (26 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
Welcome and Agenda	15 min	0830 – 0845
Vignette #3 Maritime Interdiction	1 hour	0845 -0945
Break	10 min	0945-0955
Vignette #4 Downed DoD Aircraft	1 hour	0955-1055
Break	10 min	1055-1105
Vignette #5 Riot at a Point of Entry	1 hour	1105-1205
Lunch	1 Hour	1205-1305
Discussion #6 SOCNORTH & JTF-N Expanded Authorities	1.5 hours	1305 - 1435
Break	10 min	1435-1445
Discussion #7 Expanded Authorities & Permissions	1.5 Hour	1445-1615
Hotwash & Closing Remarks	45 min	1615 - 1700

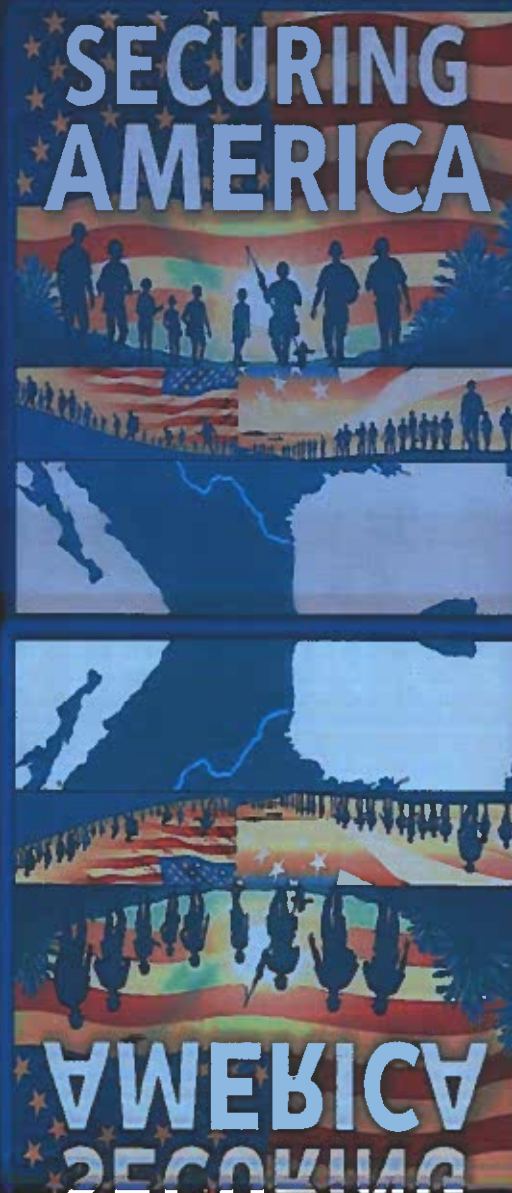
(CUI) N&NC Commander Wargame Outbrief; Scheduled for 03 Mar 2025



End of Day 1



U.S. NORTHERN COMMAND



USNC
Territorial Inte

PLAN
Status (TITUS)

V

5

DAY

2025



Welcome & Admin

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

Welcome

- **Thank You!**
- **Be an Active Participant**
- **Bring your Subject Matter Expertise to the Effort**
- **Work Hard, Have Fun, Help Others**

“Partial Chatham House Rules”



CONPLAN 3900 TITUS Wargame 2025

Schedule of Events

Day 1 (25 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
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Organizational Briefs (5- min each) ARNORTH, AFNORTH, NAVNORTH, MARFORNORTH, SOCNORTH, JTF-N, JTF-SB, TF Lone Star	50 min	1010-1100
Lunch	1 Hour	1100-1200
Vignette #1 Mass Migration Caravan	1.5 hours	1200 - 1330
Break	10 min	1330-1340
Vignette #2 Multiple Disparate Border Crossings	1.5 Hour	1340-1510
HotWash & Closing Remarks	50 Min	1510-1600

Day 2 (26 FEB)		
Activity	Time Allotted	All Times Mountain
Check in	60 min	0730-0830
Welcome and Agenda	15 min	0830 – 0845
Vignette #3 Maritime Interdiction	1 hour	0845 -0945
Break	10 min	0945-0955
Vignette #4 Downed DoD Aircraft	1 hour	0955-1055
Break	10 min	1055-1105
Vignette #5 Riot at a Point of Entry	1 hour	1105-1205
Lunch	1 Hour	1205-1305
Discussion #6 SOCNORTH & JTF-N Expanded Authorities	1.5 hours	1305 - 1435
Break	10 min	1435-1445
Discussion #7 Expanded Authorities & Permissions	1.5 Hour	1445-1615
Hotwash & Closing Remarks	45 min	1615 - 1700

(CUI) N&NC Commander Wargame Outbrief; Scheduled for 03 Mar 2025



CONPLAN 3900 TITUS Wargame 2025

Problem Statement

(CUI) **Wargame Problem Statement:** How does **USNORTHCOM** effectively and efficiently provide command, control, and coordination (C3) for DoD, in coordination with DHS and other combatant commands and government agencies, to conduct and support border control operations in order to respond to the National Emergency and restore territorial integrity of the United States and be prepared to assume the role of Lead Federal Department for border control?



CONPLAN 3900 TITUS Wargame 2025

Purpose, Method, Endstate

(CUI) **Purpose**: CONPLAN 3900 Wargame 2025 will 1) Examine, test, and assess plan and concept of operations (CONOPS); 2) Validate proposed Commander's decision points, requested forces, and C3 command relationships; 3) Characterize policy and authorities requirements; and 4) Identify gaps, seams, and friction points to achieving the specified and implied tasks contained within USNORTHCOM CONPLAN 3900.

(CUI) **Method**: Moderator facilitated event utilizing multiple scenario vignettes to lead discussion with wargame participants and receive inputs. The USNORTHCOM Commander's Estimate for Territorial Integrity of the United States and O6-Level coordinated (draft) USNORTHCOM CONPLAN 3900 Level 3 Base Plan will serve as the source document for the wargame.

(CUI) **End State**: An improved USNORTHCOM CONPLAN 3900 TITUS incorporating wargame outputs, based on a detailed analysis of each vignette, a validated Decision Support Matrix (DSM), and C3 recommendation.



CONPLAN 3900 TITUS Wargame 2025 Mission, Participants, Objectives

(CUI) **Mission**: USNORTHCOM Directorates, Components, Separates, and Supporting DoD Organizations and Agencies, with support from other DoD and Interagency partners, conducts USNORTHCOM CONPLAN 3900 TITUS Wargame 2025 to compare and analyze roles and responsibilities related to CONPLAN 3900 operations.

(CUI) **Participants**: 1) Serve as a subject matter expert related to their area of responsibility, providing CONOPS perspective, ask pointed questions and provide detailed response to requests for information; 2) Furnish comprehensive recommendations; and 3) Evaluate and assess for validity and use the ideas generated during the event to update and improve the plan.

(CUI) **Objective**: 1) USNORTHCOM CONPLAN 3900 decision points, requested forces, and C3 command relationships understood; 2) Policy and authorities requirements comprehended; and 3) Gaps, seams, and friction points identified.



TITUS WARGAME 2025

N&NC/J5



CONPLAN 3900 TITUS Wargame 2025

Inputs / Intent / Outputs

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Format / Wargame ROE

(CUI) Format/Methodology

Two days allocated for Wargaming

- Day 1 -> Vignettes 1 & 2
- Day 2 -> Vignettes 3,4,5,6 & 7

Vignettes Sequence of Events

- Red Action, Blue Reaction, Red Counter Reaction, Blue Counter-Counter Reaction
- Start
 1. Moderator – reads the Scenario, orients the group to the map
 2. Red – Presents red actions and perceptions
 3. Green – Presents GoM perspectives
 4. Blue – Blue deliberates and then presents their responses

Discussion Wargame order | Time Allocation

1. Moderator – **2 minutes**
2. Red – **2 minutes**
3. Green – **2 minutes**
4. Blue – **5 min deliberation, 1 min max talk by exception only**
5. White – **As required**

(CUI) War Game ROE

1. Adjudication

- A. White cell will adjudicate Red COA prior to first Red Action
 - Red will briefs red actions
 - Green presents green actions / perceptions
- B. Blue will React. After reaction, move is adjudicated
 - If it is not adjudicated, that action will be placed in parking lot

2. Injects will be used to divert wargame back to Vignettes

- For example, if the scenario does not lend itself to discovery of achieving objectives approved by J5

3. Fog of War - White cell has authority to introduce fog of war obfuscation at any point

- For example: - Cyber, Bad ISR, False Flags

4. Blue Deliberation

- Each Blue participant will have 1 min to speak when it is their turn, by exception only
- White cell will visually queue Blue (J5) who has the hammer on cutting people off or providing them more time to speak at the expense of the total time
- If Blue does not complete move, it will not be adjudicated. Move will be placed in the parking lot

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Vignette #3 Maritime Interdiction (Box Method)

Scenario

(b) (1) (A)

(b) (1) (A)

(CUI) Required speakers

- CBP-AMO
- USCG
- NAVNORTH
- AFNORTH
- SOCNORTH
- SOUTHCOM (JIATF-S)
- JTF-SB (10th MTN)
- J59 (POLAD)

Red / Green Action



Blue Reaction



Red / Green Counteraction



Blue Counter-Counteraction

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Permit Definition

CUI

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CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCI's, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)

10 MINUTES

Time for
a break





CONPLAN 3900 TITUS Wargame 2025

Vignette #4 Downed DoD Aircraft (Box Method)

Scenario

(b) (1) (A)

(b) (1) (A)

(CUI) Required speakers

- NC/J3 PR
- NC/SG
- CBP-AMO
- AFNORTH
- JTF-SB (10th MTN)
- SOCNORTH
- COIPE
- JTF-N
- J59 (POLAD)
- PAO
- J39
- FBI

Red / Green Action



Blue Reaction



Red / Green Counteraction



Blue Counter-Counteraction

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Reed Definition

CUI

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- Border Control. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.



CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)



10 MINUTES

Time for
a break



CONPLAN 3900 TITUS Wargame 2025

Vignette #5 Riot at a Point of Entry (Box Method)

Scenario

(b) (1) (A)

(b) (1) (A)

(CUI) Required speakers

- DHS
- ICE
- CBP-AMO
- JTF-SB (10th MTN)
- NC/SG
- NC/J34
- ARNORTH
- SOCNORTH
- COIPE
- JTF-N
- J59 (POLAD)
- PAO
- J39

Red / Green Action



Blue Reaction



Red / Green Counteraction



Blue Counter-Counteraction

OBJECTIVE: Understand non-lethal training, equipment, and SRUF/ROE and medical care procedures at POE support operations.



CONPLAN 3900 TITUS Wargame 2025

Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Repeal Definition

CUI

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CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)

TIME FOR
LUNCH

1205



1305





CONPLAN 3900 TITUS Wargame 2025

Discussion #6 Expanded Authorities & Permissions (TTX Method)

Advise, Assist, Enable with Mexican military forces

Discussion

(b) (1) (A)

(b) (1) (A)

(CUI) Required speakers

- J59 (POLAD)
- SOCNORTH
- JTF-N
- NAVNORTH
- J39/J3X
- COIPE
- JIST
- NC/SG
- NC/PAO
- NC/J34

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

SOCNORTH Input Discussion #6 (TTX Method)

Advise, Assist, Enable Between US SOF and MEXSOF Forces in Mexico against FTO-designated Cartels

(b) (1) (A)

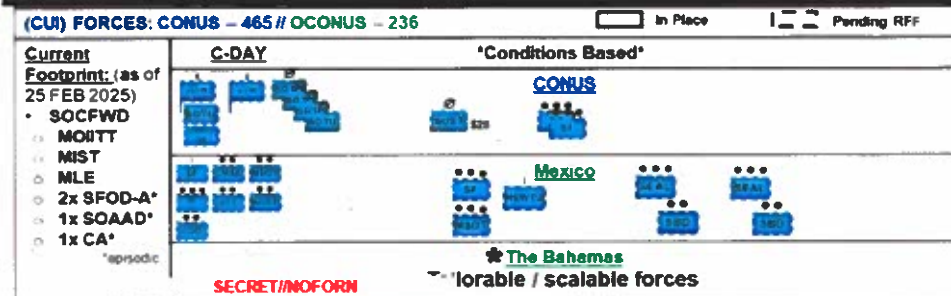
USNORTHCOM ICW USSOUTHCOM, USINDOPACOM, DOS, DOJ, DHS and ODNI, identify and prioritize actions, effects, and desired conditions for U.S. forces in Mexico, and the southern maritime approaches to C-OTO ISO a Whole of Government approach. SOCNORTH operating as Joint Force Special Operations Component Command (JFSOCC) will receive tasks, conditions, and effects deemed SOF peculiar from USNORTHCOM to action.

The JFSOCC will refine and synchronize tasks to the Joint Special Operations Task Force (JSOTF) to execute through its down trace SOF units of action partnered with MEXSOF Tier I / II units. The JSOTF will de-conflict targets and desired effects with the US Country Teams. Desired effects and targets will also come into the JSOTF from MEXMIL ICW the US Country Teams. All of this coordination and synchronization will result in dissemination to the SOF units to conduct AAE with their MEXSOF partners to action. All domain capabilities will be leveraged to complete C-OTO campaigns through Counter Threat Finance - Degrading C2 / Communications - Logistics and the Information Environment in tandem with the AAE capabilities and missions.

(b) (1) (A)

SOF will provide post mission assessments and exploitation assistance ICW LFA requirements. MEXSOF tactical actions are incorporated into messaging through the Military Information Support Team at the US EMB Mexico City and their MEXMIL information unit partners to amplify effects to C-OTO and contest adversary narratives across the Western Hemisphere.

(b) (1) (A)



(b) (1) (A)

(CUI) Required speakers
(others by exception)

- SOCNORTH • J39
- JTF-N • J57
- J32 JFE • J59
- J2 • IA



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Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Rend Definition

CUI

Border Management. The ability to regulate, supervise, and control the flow of people, goods, and services across an international border.

Border Security. The measures, practices, and activities implemented to protect a country's borders from unauthorized or illegal entry, exit, or activities.

Border Control. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.



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Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
8. (U) Force modernization delayed

Risk to Force

9. (U) Service member directly/indirectly engaged at the border (Mitigated by B,E,F)
10. (U) Force sustainment and quality of life (Mitigated through working with lead service at operating locations)

Mitigation

- | | |
|---|---|
| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

(b) (1) (A)



15 MINUTES

Time for
a break



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Discussion #7 Expanded Authorities & Permissions (TTX Method)

Limited suspension of Posse Comitatus on Southern Border

Discussion

(b) (1) (A)

[Redacted text block]

(b) (1) (A)

(CUI) Required speakers

- JTF-SB (10th MTN)
- USBP
- ICE
- NC/J34 Protection
- NC/PAO
- TF Lonestar / NGB
- ARNORTH
- USCG
- NAVNORTH

(b) (1) (A)



CONPLAN 3900 TITUS Wargame 2025

Operational Approach

(b) (1) (A)

(b) (1) (A)

- SEAL Definition
- Border Definition

CUI

- Border Management. The ability to regulate, supervise, and control the flow of people, goods, and services across an international border.
- Border Security. The measures, practices, and activities implemented to protect a country's borders from unauthorized or illegal entry, exit, or activities.
- Border Control. The measures and regulations implemented by a country to regulate, manage, and defend its borders, demonstrate territorial integrity, and enforce sovereignty. It is the effective synchronization and integration of border management and border security.



CONPLAN 3900 TITUS Wargame 2025

Risk to Southwest Border Mission

(b) (1) (A)

Strategic Risk

1. (U) Third party opportunistic activity (Mitigated by A,C,D,F,G)

(b) (1) (A)

3. (U) Cartel activities significantly expand into U.S. Territory (Mitigated by C,D,F,G)

Risks to Mission

(b) (1) (A)

5. (U) Inadvertent border escalation (Mexican border officials, cartels, etc.) (Mitigated by A,B,C,D,E,F,G)
6. (U) TCO retaliation against AMCITs, DoD, USG & State personnel (Mitigated by A,B,C,D,E,F,G)
7. (CUI//REL) Armed confrontation between DoD personnel and civilians – CHMR (Mitigated by A,B,C,D,E,F,G)
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Risk to Force

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Mitigation

- | | |
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| A. (U) Coordinated public messaging among all involved interagency partners | D. (U) Increased interagency assessment & intel sharing |
| B. (U) Updated ROE/RUF established and enforced | E. (U) Appropriate force protection SOPs at every level |
| C. (U) Theater training for border operations included in RSOI | F. (U) Enhanced counter-intelligence capabilities |
| | G. (U) Use of DoD-specific technology solutions |

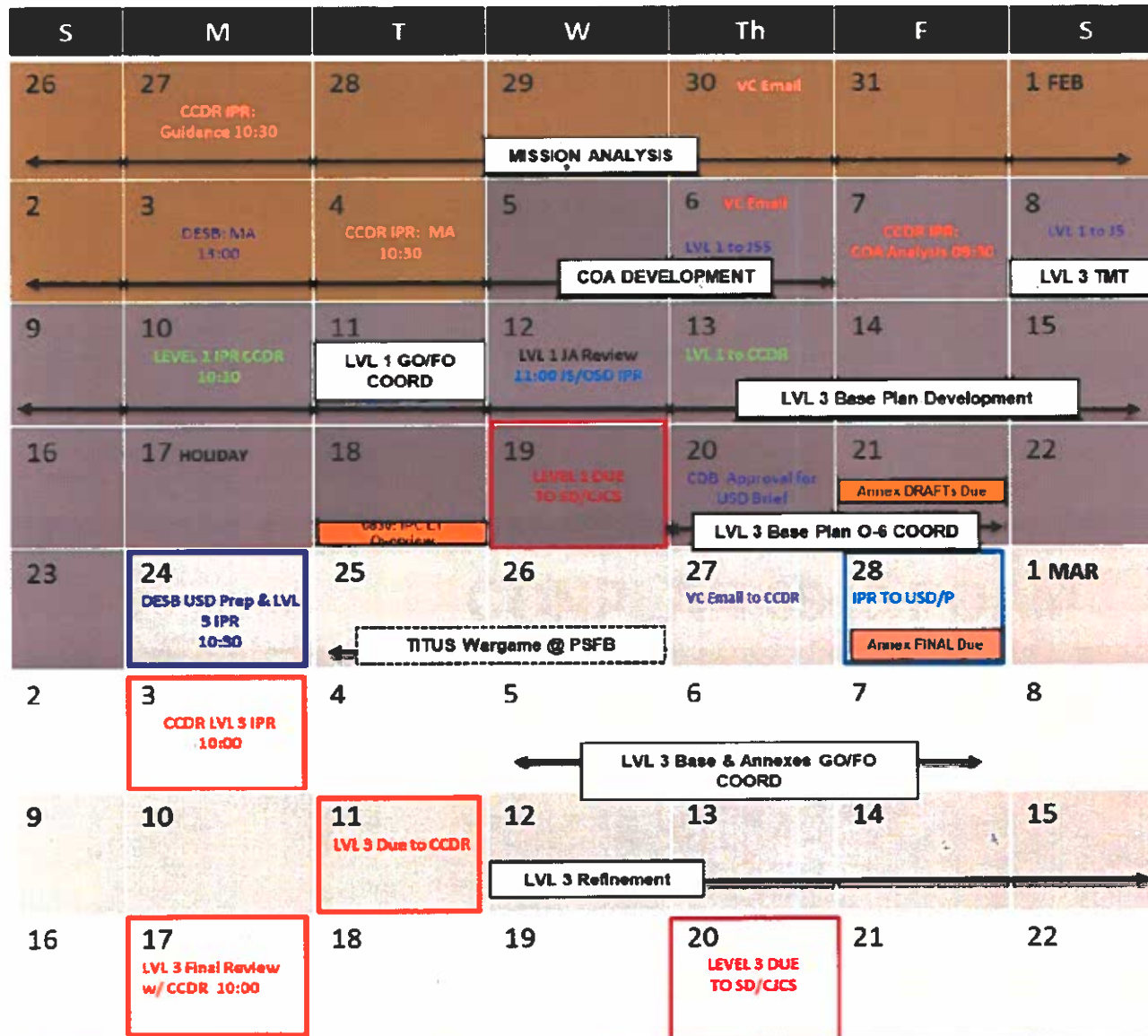
(b) (1) (A)





CONPLAN 3900 TITUS Wargame 2025

CONPLAN 3900 POAM



FPC Core Team
When: 09:00 – 15:00 (MT)
Where: FPC and GVS

Collaborative Team
(Large Group)
When: 10:00 – 11:00 (MT) T/Th
Where: FPC & GVS

Events to be Scheduled:

- ☐ DASD Review
- ☐ OPSDEPS
- ☐ USD Review
- ☐ TANK
- ☐ SD Review



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Parking Lot and RFIs

Parking Lot: Items to Address...

Request for Information (RFI): Open Items to Address...



End of Day 2

Discussion

N&NC/J5